2.1

FINANCE AND ADMINISTRATION COMMITTEE

MARCH 28, 2011

PROPOSED 2011 CAPITAL BUDGET

(Deferred)

Recommendation of the Finance and Administration Committee of March 21, 2011

The Finance and Administration Committee, at its meeting of March 21, 2011 (Item 3, Report No. 8), recommended the following:

The Finance and Administration Committee recommends:

- That this matter be deferred for consideration to the Finance and Administration Committee meeting of March 28, 2011; and
- That communication C4 from the Commissioner of Community Services, Draft 2011 Capital Budget – Committee Information Request, Concord Thornhill Regional Park Artificial Turf – Public Private Partnership, dated March 21, 2011, be received.

Report of the Commissioner of Finance/City Treasurer and the Director of Reserves & Investments, dated March 21, 2011

Recommendation

The Commissioner of Finance/City Treasurer and the Director of Reserves & Investments recommend:

- 1. That the attached Summary of Changes or Requests for Additional Information to the Proposed 2011 Capital Budget be reviewed; and
- That subject to amendments to the 2011 Proposed Capital Budget by the Finance & Administration Committee, that the Proposed 2011 Capital Budget be recommended to Council for adoption at the April 5th, 2011 Special Council Meeting.

Contribution to Sustainability

Not applicable

Economic Impact

The attached Summary of Changes or Requests for Additional Information to the Proposed 2011 Capita illustrates the additional funding requirements for capital projects included in Committee Information Requests that have been provided to Committee during the 2011 Capital Budget Discussions. The attachment indicates that funding all of the additional projects would result in an adjustment to the 2011 Operating Budget to raise additional tax funding of \$1,391,933, and a deficit of \$424,970 in the Parks Infrastructure Reserve.

Communications Plan

Not applicable

Purpose

The purpose of this report is to provide Committee with a summary of the financial impact of the additional capital projects that have been the subject of requests for information from the Finance & Administration Committee.

Background - Analysis and Options

A number of Committee Information Requests relating to capital projects have been provided by staff as directed by the Finance & Administration Committee. To assist the Finance & Administration Committee with its capital budget deliberations, staff has summarized the financial impact of capital projects by the required funding source (Attachment 1).

In an effort to determine if there was additional funding available, staff have reviewed previously approved projects funded from the Parks Infrastructure Reserve and Taxation that are scheduled to be closed. Staff have identified \$100,000 unspent from previously approved taxation funded projects scheduled to be closed. There are no additional funds available from Parks Infrastructure Reserve funded projects. The proposed 2011 Capital Budget presented by staff had \$471,997 in unallocated taxation funding. As a result of the review of projects scheduled to be closed, the unallocated amount available from taxation has increased to \$571,997. Approval of taxation funded capital requests in excess of \$571,997 would have an additional impact on the 2011 Operating Budget.

On March 8, 2011, the Finance and Administration Committee recommended that:

"That the Finance and Administration Committee support and endorse the Vaughan Public Library Board's recommendation to construct a 6,000 to 10,000 square foot library in the Thornhill Woods Community in 2011 and recommends that the library be constructed at the North Thornhill Community Centre site."

The approval of the Thornhill Woods Library and the requirement to fund 10% of the project from non-development charge sources reduces the available taxation funding from \$571,991 to \$211,697.

The balance of the projects described in the attached Committee Information Requests are listed on Attachment #1 as "Other Requests".

Subject to the Finance & Administration Committee amendments to the 2011 Capital Budget, the Proposed 2011 Capital Budget will be recommended for adoption at the April 5th Special Council meeting.

Relationship to Vaughan Vision 2020/Strategic Plan

This report is consistent with the priorities previously set by Council.

Regional Implications

Not applicable

Conclusion

The purpose the report was to assist the Finance & Administration Committee with its capital budget deliberations by summarizing the potential financial impact of capital projects, if approved.

Subject to amendments to the proposed 2011 Capital Budget by the Finance & Administration Committee, staff recommend that the Proposed 2011 Capital Budget be recommended by the

Finance & Administration Committee to Council for adoption at the April 5th, 2011 Special Council Meeting.

Attachments

Attachment 1 - Summary of Capital Financial Impact of Committee Information Requests

Attachment 2 – Finance and Administration Committee Information Requests

Attachment 3 - Communication C4 from the Commissioner of Community Services, Draft 2011 Capital Budget – Committee Information Request, Concord Thornhill Regional Park Artificial Turf – Public Private Partnership

Respectfully submitted,

Barbara Cribbett, CMA Commissioner of Finance/City Treasurer

Ferrucio Castellarin, CGA
Director of Reserves & Investments

Summary of Changes or Requests for Additional Information to the Draft 2011 Capital Budget Presented by Staff

			Proposed Funding	Funding	
	Proposed Capital Cost	Parks <u>Infrastructure</u>	Ī	CWDC - Lib Bldg	Shared Cost
Available Funding By Funding Source		\$160,000	\$471,997	\$9,982,146	\$130,000
Additional Funding Identified		\$0	\$100,000	\$0	\$0
Adjusted Available Funding by Funding Source		\$160,000	\$571,997	\$9,982,146	\$130,000
Finance & Administration Committee Supported Thornhill Woods Community Centre -					
Library Construction	\$3,062,550		\$360,300	\$2,702,250	
Adjusted Available Funding After F&A Supported Requests		\$160,000	\$211,697	\$7,279,896	\$130,000
Other Requests Bindertwine Park -					
Tennis Court Replacement	\$318,270	\$318,270			
Maple Community Centre - Installation of Electrical Box	\$21,630		\$21,630		
Vaughan Grove Sports Park - Sports Field Lighting	\$412,000		\$412,000		
Vaughan Crest Park - Tennis Court Replacement	\$266,700	\$266,700			
Concord Thornhill Regional Park - Installation Artificial Soccer Turf Field	\$1,300,000		\$1,170,000		\$130,000
Funding Required By Funding Source	\$5,381,150	\$584,970	\$1,603,630	\$0	\$130,000
Identified Shortfall By Funding Source		(\$424,970)	(\$1,391,933)	\$0	\$0



2.5 FINANCE & ADMIN. CMTEE COMMUNICATION C Date: May 1/11 ITEM NO. 1

March 1, 2011

To: Mayor and Members of Council

From: Marlon Kallideen, Commissioner of Community Services

Re: Draft 2011Capital Budget – Committee Information Request Bindertwine Park Tennis Court Replacement - Change of Scope

Background - Analysis and Options

At the February 22, 2011 Finance & Administration Committee meeting, staff were directed to prepare a revised budget request (reflecting a change in project scope) for the reconstruction and resurfacing of the existing lit tennis courts located within Bindertwine Park, 299 Stegman's Mill Road, Kleinburg (Ward 1). The existing lit tennis courts (3 in total) at Bindertwine Park are the only tennis facilities located in the Kleinburg area. The last major capital improvement at this facility involved acrylic resurfacing in 1995. This facility was identified in 2008 as requiring major capital improvements by Parks Operations staff. An assessment conducted in 2009 indicated that this facility is past its life cycle and has deteriorated to the point that it requires full replacement.

At the request of members of the Kleinburg Nashville Tennis Club (KNTC) in early June 2009, staff met on site to review the club's concerns regarding the condition of the courts. At this time, the KNTC proposed that the existing 3 courts be completely reconstructed/resurfaced and that a fourth court be added so that Inter-League play would be possible. Parks Development staff prepared a cost estimate of the work based on the KNTC proposal. The cost for this project was estimated to be \$500,000.00 (plus 3% administration fee).

On June 18, 2009 letters of support for the KNTC's proposal were submitted to the Ward Councillor for consideration. Further on July 16, 2009, the Kleinburg Area Ratepayers Association submitted correspondence to the City Clerk indicating their support of the redevelopment of the tennis facility at Bindertwine Park. A capital request was submitted by Parks Development as part of the 2010 budget cycle for Budget Committee's consideration, which fell below the funding line and was not approved.

This project has been resubmitted in the 2011, and is identified as PK-6257-11 in the Draft 2011 capital budget. PK-6257-11 is below the Parks Infrastructure Reserve funding line.

In correspondence to the Budget Committee Chair, City Clerk and the Ward Councillor from Jane Hunter of the KNTC, dated Tuesday, December 1, 2010, the KNTC has reconsidered the addition of the fourth court and are now requesting the reconstruction/resurfacing of only the 3 existing courts. (Refer to



Attachment "A"). With this modification, the total estimated capital cost for the project is dramatically reduced as the existing playground would not have to be relocated, 2 tower light assemblies would not be required and excavation & grading would be reduced. Parks Development staff estimate that the total cost to reconstruct/resurface the existing tennis facility would be approximately \$309,000.00, (plus 3% administration fee). The proposed funding source would be Parks Infrastructure Reserve. There are currently insufficient funds in the Parks Infrastructure Reserve to complete this project in 2011. The estimated cost for these works would include, but is not necessarily limited to: removal and replacement of the tennis court surfacing and granular base; new tennis fencing; improvements to tennis court light fixtures (re-lamps and alignment only); removal and replacement of existing walkway to court including culvert and redefining of swales around court to provide better drainage (Refer to Attachment "B").

<u>Attachments</u>

Attachment A - Location Map

Attachment B - Capital Project Detail Sheet

Conclusion

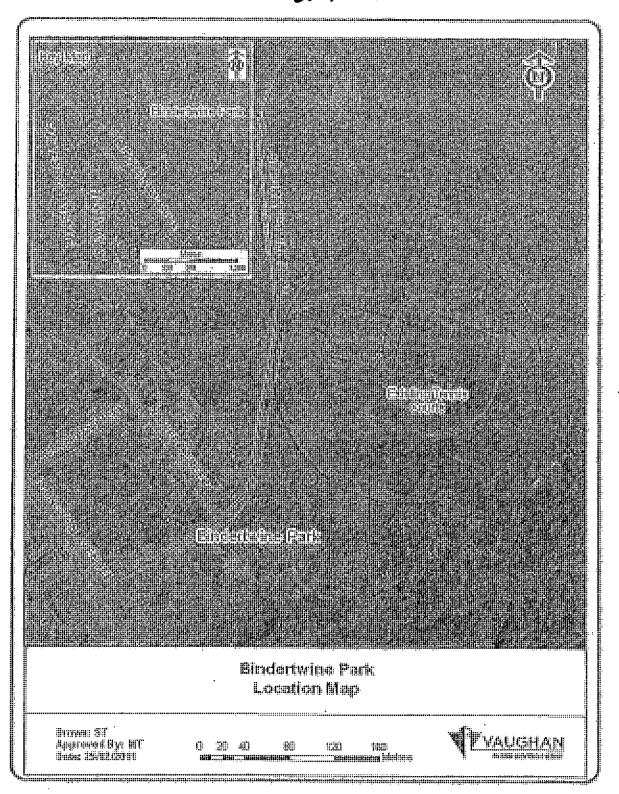
The purpose of this report is to address the query by the Finance & Administration Committee on the above listed detail in the Draft 2011 Capital Budget.

Report Prepared by:

Paul Gardner, Director of Parks Development Martin Tavares, Construction Coordinator

Respectfully submitted,

Marion Kallideen,



PROJECT SUMMARY			,			
Title	Bindertwine Park - I	Redevelop	Bindertwine Park - Redevelopment of Tennis Courts			**************************************
Asset Type	Parks Facilities					
Department	Parks Development					
Budget Year	2011					2774
Version Name	2011 Version					
Budget Status	Concept					
Regions (Ward)	Ward 1		Tangible Asset			
Project Type:	Infrastructure Replacement	ement				
Project Description.				Project Comments		1 P. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.
Tennis court reconsi	Tennis court reconstruction and resurfacing at Bindertwine Park	ing at.Bin	idertwine Park	The tennis courts has surpassed its life cyle and has	its life c	yle and has
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Project:Forecast						
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				01001-8805 3% Adm Cost	မာ	9,270.00
				Total Exp.	GP C	3,18,2,70,00
				Revenue		
				60188-8844 Parks Infr. Reserve	G	318,270.00
Year Identified	Start Date	Wanager	Est:Completion Date	Total Rev.	9	318,270.00
2011	Way-2011	Gardner	December:2011	錢		



2.9

FINANCE & ADMIN. CMTEE COMMUNICATION C Date: Mar 1/11 ITEM NO. 1

March 1, 2011

To: Mayor and Members of Council

From: Marlon Kallideen, Commissioner of Community Services

Re: Draft 2011Capital Budget – Committee Information Request, Installation of Sports Field Lighting at Vaughan Grove Sports Park

Background - Analysis and Options

At the February 22, 2011 Finance & Administration Committee meeting, staff were directed to prepare a budget request to install sports field lighting at the Vaughan Grove Sports Ontario Soccer Association (O.S.A.) premium senior soccer fields (Fields 1 & 2) located within the Vaughan Grove Sports Park, 7401 Martingrove Road, Woodbridge (Ward 2). A request was put forward by the Woodbridge Soccer Club seeking the addition of sports field lighting which would allow the club to permit the two existing premium senior soccer fields during the evening hours.

The proximity of the two premium senior soccer fields within the Vaughan Grove Sports Park (refer to Attachment "A") allows for the necessary distances and set backs to construct the required sports field lighting systems in compliance with the overall lighting performance and playability that meet the minimum criteria requirements for Class IV "Competitive and Recreational Play".

Based on the existing site conditions and the total maximum lumen output required to achieve the minimum illumination levels to achieve compliance with the Class IV "Competitive and Recreational Play", Parks Development staff estimate that the total cost required to complete this work is approximately \$400,000.00, (plus 3% administration fee). The addition of lights at OSA soccer fields 1 & 2 represents a service level increase and additionally, an annual operating cost of \$3,000 would be anticipated with the addition of the soccer field lights. The proposed funding source would be Taxation. The estimated cost for these works would include, but is not necessarily limited to: all light poles and light fixtures; electrical servicing as required by Powerstream; the Electrical Safety Association (E.S.A.) permit and electrical engineering consultant services (Refer to Attachment "B").



<u>Attachments</u>

Attachment A - Location Map

Attachment B - Capital Project Detail Sheet

Conclusion

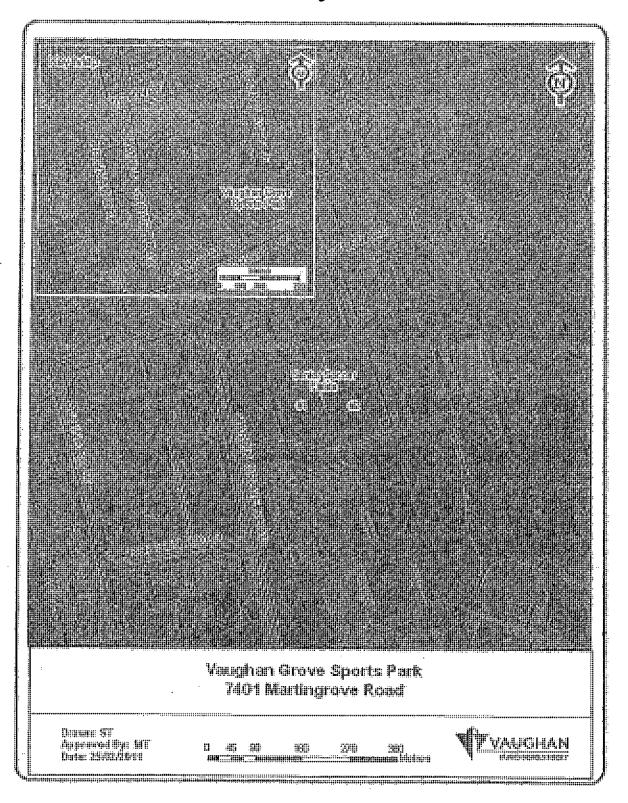
The purpose of this report is to address the query by the Finance & Administration Committee on the above listed detail in the Draft 2011 Capital Budget.

Report Prepared by:

Paul Gardner, Director of Parks Development Martin Tavares, Construction Coordinator

Respectfully submitted,

Marlon Kallideen,



ATTACHMENT "A"

,							,
PROJECT SUMMARY							114192
Title	Vaughan Grove Sp	oorts Park -	Vaughan Grove Sports Park - OSA Soccer Field Sports Lighting	rts Lighting			٠.
Asset Type	Parks Facilities						
Department	Parks Development						
Budget Year	2011						arask.
Version Name	2011 Version						dearene
	Concept						
_	Ward 2		Tangible Asset			~ ·	e transfer
	New infrastructure					,	
Project:Description				Project C	Project Comments		30. DS
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2011		Gärdner	December 2011				



March 1, 2011

To: Mayor and Members of Council

From: Marlon Kallideen, Commissioner of Community Services

Re: Draft 2011Capital Budget - Committee Information Request Vaughan Crest Park Tennis Court Reconstruction

Background - Analysis and Options

At the February 22, 2011 Finance & Administration Committee meeting, staff were directed to prepare a project costing for the reconstruction and resurfacing of the existing lit tennis courts located within Vaughan Crest Park, 300 Pinewood Drive, Thornhill (Ward 5). The existing lit tennis courts (3 in total) at Vaughan Crest Park require capital improvements due to the deterioration of the base and asphalt surfacing cracks.

The tennis clubs and local residents are requesting the reconstruction and resurfacing of the 3 existing courts only (Refer to Attachment "A"). In 2008 an acrylic surfacing (colour coating) was applied to this tennis court as a betterment with the expectation that the life cycle of the court would be extended by 5 years. Parks Development staff estimate that the total cost to reconstruct/resurface the existing tennis facility would be approximately \$259,000.00, (plus 3% administration fee). The proposed funding source would be Parks Infrastructure Reserve. There are currently insufficient funds in the Parks Infrastructure Reserve to complete this project in 2011. The estimated cost for these works would include, but is not necessarily limited to: removal and replacement of the tennis court surfacing and granular base; new tennis fencing and redefining of swales around court to provide better drainage (Refer to Attachment "B").

<u>Attachments</u>

Attachment A - Location Map

Attachment B - Capital Project Detail Sheet

Conclusion

The purpose of this report is to address the query by the Finance & Administration Committee on the above listed detail in the Draft 2011 Capital Budget.

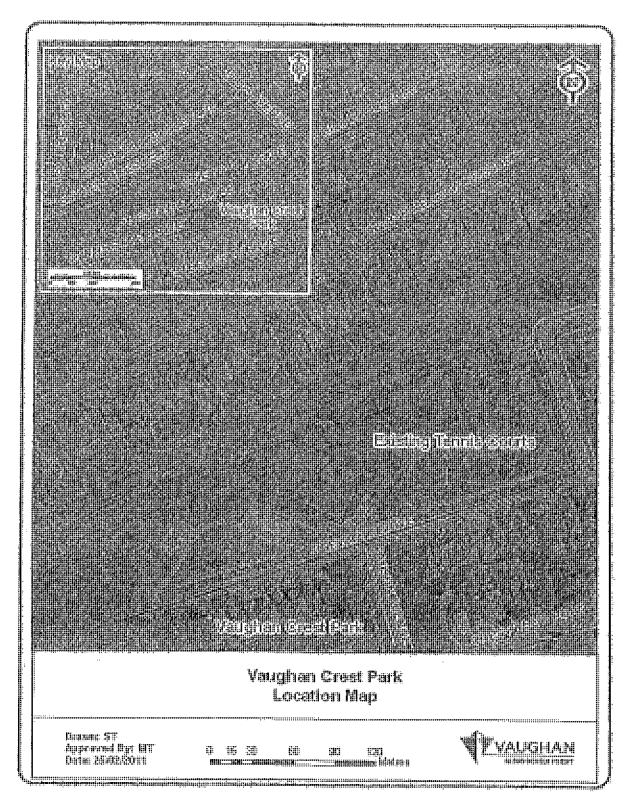


Report Prepared by:

Paul Gardner, Director of Parks Development Martin Tavares, Construction Coordinator

Respectfully submitted,

Marlon Kallideen,



PROJECT SUMMARY				•			
Title	faughan Crest Par	rk - Redeve	Vaughan Crest Park - Redevelopment of Tennis Courts	y,			
Asset Type	Parks Facilities						
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<u>ə</u>	2011 Version						
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rig z sh e ur				01001-8808 Miscellaneous	cellaneous piture		
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m. Magaziri saring da				60188-8844 Parks Infr. Reserve	ks Infr. Reserve	co	266,770.00
rear Identified	Start Date	Manager	Est:Completion Date		Total Rev.	69	266,770.00
2011	May,2011	Gardner	December 2011	湖		·	
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2.17



FINANCE & ADMIN. CMTEE COMMUNICATION C

Date: Mar I ITEM NO. (

March 1, 2011

To: Mayor and Members of Council

From: Marlon Kallideen, Commissioner of Community Services

Re: Draft 2011Capital Budget - Committee Information Request

Background - Analysis and Options

At the February 22nd, 2011 Finance & Administration Committee meeting, staff was directed to provide the costing to install an additional electrical box in Maple Park behind the Community Centre. This electrical panel would be used for the supply of power for special events held at this location.

Annually, the Maplefest Committee have requested the use of portable generators to accommodate power requirements. As the event is consistently growing, the demand for power exceeds the current supply and the groups have experienced disruptions to their events. The additional power has been supplemented by a portable generator, however this is only a temporary solution that still does not address the issue.

Staff have reviewed the site and determine that the addition of a 200amp electrical panel will resolve the problem. Staff estimates that \$21,000 will be required to install a permanent panel.

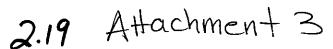
Conclusion

The purpose of this report is to address the query by the Finance & Administration Committee on the above listed detail in the Draft 2011 Capital Budget.

Respectfully submitted,

Marlon Kallideen.

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March 21, 2011

To: Mayor and Members of Council

From: Marlon Kallideen, Commissioner of Community Services

Re: Draft 2011 Capital Budget - Committee Information Request

Concord Thornhill Regional Park Artificial Turf – Public Private Partnership

Background - Analysis and Options

At the March 01, 2011 Finance & Administration Committee meeting, staff were directed to report back on the feasibility of a Public Private Partnership option with respect to the request from the Glen Shields Soccer Club.

The City of Vaughan Policy No. 04.1.21 – Partnership Policy provides a framework for the City in initiating its own partnership arrangements or in responding to outside proposals for partnership arrangements for the provision of municipal administration, services or infrastructure.

Additionally, the Council approved "Active Together" Master Plan (Section 11.3 – A Partnership Framework, pg.179) recognizes and "embraces a philosophy of providing services through partner organizations and rounding out any gaps in service through the direct service delivery". Further, the following Action Plans pertaining to partnerships are contained within the "Active Together" Master Plan:

- The Department should proactively seek out partners to alleviate the capital and operating burden that may be realized through the facility developments and program enhancements recommended through the Master Plan;
- Future partnership opportunities should consider the decision-making protocols outlined
 in the City's existing partnership policies and the "Active Together" Master Plan; further,
 all future service agreements should be aligned with the priorities outlined in the "Active
 Together" Master Plan.

In discussions with the Glen Shields Soccer Club during budget deliberations in 2009/2010 it was apparent that Glen Shields Soccer was a potential funding partner for the implementation of an artificial turf soccer field at Concord Thornhill Regional Park. Consistent with previous funding partnerships with the Vaughan Soccer Club and the Kleinburg Nobleton Soccer Club for artificial turf soccer fields at McNaughton Park and Bindertwine Park respectively, the Glen Shields Soccer Club has committed to provide \$130,000 toward the cost of an artificial turf soccer facility at Concord Thornhill Regional Park and become the City of Vaughan's non-profit funding partner.

Key objectives for the City of Vaughan to consider respecting the potential for an additional funding partner on this initiative include:

- Artificial turf soccer field in-service date;
- Allocation of playing time for the local sports groups may be impacted; and.
- Maintaining reasonable permit fees for youth sports groups.

The appropriate mechanism for identifying an additional private funding partner would be through a Request for Proposal (RFP) process. This process would likely take six months to complete with associated legal agreements taking another six months to be finalized. The earliest the artificial turf soccer field would be in service is the summer of 2012. The other two key objectives may also not be met, as there would be no guarantee that an additional private funding partner would grant the Glen Shields Soccer Club full permitting times and as well, the rates charged for permit use would likely be significantly greater that what the City of Vaughan currently charges for similar facilities elsewhere in the City of Vaughan.

Following the March 1, 2011 Finance and Administration Committee meeting, Parks Development staff met with executives of the Glen Shields Soccer Club to discuss the feasibility of adding a third partner into the potential Public/Non-Profit Partnership (City of Vaughan/Glen Shields Soccer Club). The Glen Shields Soccer Club had serious concerns about adding another partner, citing potential for increased permit fees, and reduced access to the artificial turf field. They also referenced the fact that the Vaughan Soccer Club and the Kleinburg Nobleton Soccer Club entered into a Public/Non-Profit Partnership directly with the City of Vaughan.

Recognizing that a Public/Private Partnership is only one way of potentially delivering the artificial turf soccer field at Concord Thornhill Regional Park, City of Vaughan Finance staff have provided below some alternative options for funding this facility:

The proposed total cost for the installation of the artificial soccer turf field is estimated at \$1,300,000 and funded \$130,000 as a contribution from Glen Shields Soccer Club and the balance with funding options as noted below:

1) Provincial Grant Application

- Submission for an Expression of Interest submitted to the Provincial/Territorial Base Funding Program, Sports Stream
- Status of grant submission remains outstanding.

2) Taxation

- Approval of Taxation funding will have a tax increase impact of 0.87%.

3) <u>Development Charges</u>

The 2008 Development Charges Background Study has one artificial soccer turf identified in inventory with a service level of one for 246,536 residents. The Active Together Master Plan has a provision of one outdoor artificial turf field for every 130,000 resident. The City is looking for a future provision standard in the range of one artificial turf field for every 80,000 to 100,000 residents. This will amount to a target of 4 fields by 2016. At present, in 2011, the City has two artificial turf soccer fields in service and two more approved for construction. Given that development charges are calculated on a ten (10) year average service level, the approval of another additional artificial soccer turf will increase the level of service and as such would not be subject the development charge funding.

4) Long Term Debentures

 Approval of Long Term Debentures will have an annual operating budget impact each year for ten (10) years - \$147,000.

5) Parks Cash-In-Lieu Reserve

 Although the Planning Act permits the cash-in-lieu contributions collected for such purposes as site servicing, site development and in some case rehabilitation and repairs, Council at its meeting of October 14, 1997 approved "that the Parks Cash-in-Lieu Reserve Fund be used solely for the funding of the cost to acquire land required for parks and land acquisition for other recreational purpose."

- Should Council consider this funding source it would be a one time exception to the Parks Cash-in-lieu Reserve Policy.

Staff preference is to wait on the outcome of the grant submission to the Provincial/Territorial Base Funding Program, Sports Stream. Once the outcome is known, staff will report back to Council on preferred / available funding options.

Conclusion

The purpose of this report is to respond to direction from the March 1, 2011 Finance and Administration Committee meeting with regard to the feasibility of a Public Private Partnership and alternative funding options with respect to the request from the Glen Shields Soccer Club.

Report Prepared by:

Paul Gardner, Director of Parks Development, Ext. 8858 Ferrucio Castellarin, Director of Reserves and Investments, Ext. 8170

Respectfully submitted,

Marion Kallideen,